

**CREDIT OPINION**

20 December 2024

Update



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**RATINGS**

**Caisse Des Depots et Consignations**

Domicile	Paris, France
Long Term CRR	Not Assigned
Long Term Debt	Aa3
Type	Senior Unsecured - Fgn Curr
Outlook	Not Assigned
Long Term Deposit	Aa3
Type	LT Bank Deposits - Fgn Curr
Outlook	Not Assigned

Please see the [ratings section](#) at the end of this report for more information. The ratings and outlook shown reflect information as of the publication date.

**Contacts**

**Yasuko Nakamura** +33.1.5330.1030  
VP-Sr Credit Officer  
yasuko.nakamura@moodys.com

**Malik Bendib** +33.1.5330.3446  
Sr Ratings Associate  
malik.bendib@moodys.com

**Olivier Panis** +33.1.5330.5987  
Associate Managing Director  
olivier.panis@moodys.com

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# Caisse Des Depots et Consignations

Update following downgrade to Aa3, outlook changed to stable

**Summary**

We assign long-term deposit and senior unsecured debt ratings of Aa3, with a stable outlook, to [Caisse Des Depots et Consignations](#) (CDC). We consider CDC a government-related issuer. The governance structure of CDC as well its missions and modus operandi reflect CDC's close ties with the [Government of France](#) (Aa3 stable). Therefore, CDC's ratings are aligned with the rating of the Government of France, as described in our [Government-Related Issuers](#) rating methodology, published in January 2024.

CDC is a public-sector financial institution (Etablissement Public) with a specific status derived from a law dating back to 28 April 1816. Although there is no explicit government guarantee on its debt, CDC is not subject to liquidation laws (articles L. 631-2 and L. 640-2 of the French Commercial Code), while its creditors have ultimate recourse to the French State (Law 80-539 enacted on 16 July 1980).

While from a legal standpoint CDC is a separate entity from the State, it essentially provides its support to government policies. CDC's savings funds (called Fonds d'Epargne - FE) undertake activities on behalf of the French State, mainly the investment of regulated savings deposits<sup>1</sup> in long-term projects (e.g. social housing which accounts for the bulk of the FE's activity). CDC's so-called "central section" (Section Générale) (i) is allowed to tap the capital market, (ii) is entrusted with numerous tasks including the collection of legal deposits (for example, from notaries), providing custody services, notably for ACOSS<sup>2</sup>, and (iii) is investing its resources in activities of public interest in support of the State and local government. The investment strategy of the central section remains independent from that of the French government. CDC also holds a large portfolio of strategic investments which are made essentially in France, including in major listed companies.

The appointment of CDC's chief executive officer rests with the President of the French Republic, and is subject to parliamentary approval. The institution is subject to parliamentary oversight, which is carried out by the Commission de Surveillance. This body is comprised of members of the parliament and high-ranking state officials who are in charge of vetting strategic decisions and monitoring CDC's activities. A French law (loi PACTE), which was passed on 22 May 2019, strengthens the Commission de Surveillance's remit by increasing its responsibilities in the approval of CDC's strategic plan, the definition of its investment strategy and the endorsement of its budget. This law also submits CDC to the direct supervision of the French banking supervisory authority (Autorité de Contrôle Prudentiel et de Résolution - ACPR), although it is not a credit institution per se, and hence, not required to comply with all banking regulations.

## Credit strengths

- » CDC has an ad hoc public status enshrined in law.
- » CDC has very close ties with the French State through both executive and legislative branches.
- » It is not subject to liquidation laws.
- » Its creditors have an ultimate recourse to the French State.

## Credit challenges

- » The French State's solicitations of CDC's financial resources can be significant.

## Outlook

The outlook is stable, in line with the outlook on the rating of the French government. It reflects the significant credit strengths, including a large, wealthy and diversified economy that is underpinned by a more benign demographic profile than for many other advanced economies and by sound and highly competent public institutions.

The outlook also captures the unprecedented political situation that is testing the country's institutional setting, the long-standing credit challenges related to a high debt burden and our expectations of eroding debt affordability compared to similarly-rated peers.

## Factors that could lead to an upgrade

The rating of the government of France, and in turn CDC's, could come under upward pressure should prospects for France's public finances sustainably improve, with a credible medium-term deficit reduction strategy putting the public debt trajectory on a downward path, leading also to an improvement in debt affordability compared to our current projections. Reforms reducing the rigidity of spending and enhancing the country's growth potential would also be credit positive.

## Factors that could lead to a downgrade

The rating of the government of France's, and in turn of CDC's, would come under downward pressure if we were to conclude that the deterioration in public debt and debt affordability will likely be significantly larger than in our baseline scenario. This could reflect weaker institutions, with a potential negative impact on the economy. In addition, a reversal of the reforms implemented since 2017, such as labour market liberalization and pension reform, would be credit negative if we were to determine that this policy choice would have materially negative medium-term implications for France's growth potential and/or fiscal trajectory. Finally, although it is not our baseline assumption, an escalation of the war in [Ukraine](#) (Ca stable) into a conflict that directly involves NATO members would also exert downward rating pressure.

Additionally, should we perceive a material loosening of the ties between CDC and the French State, the long-term ratings could be downgraded.

This publication does not announce a credit rating action. For any credit ratings referenced in this publication, please see the issuer/deal page on <https://ratings.moody's.com> for the most updated credit rating action information and rating history.

## Key indicators

Exhibit 1

### Caisse Des Depots et Consignations (Consolidated Financials) [1]

	12-23 <sup>2</sup>	12-22 <sup>2</sup>	12-21 <sup>2</sup>	12-20 <sup>2</sup>	12-19 <sup>2</sup>	CAGR/Avg. <sup>3</sup>
Total Assets (EUR Million)	1,039,793.0	1,003,587.0	1,066,670.0	1,015,044.0	180,628.0	54.9 <sup>4</sup>
Total Assets (USD Million)	1,148,612.6	1,071,075.5	1,208,650.1	1,241,963.1	202,754.6	54.3 <sup>4</sup>
Tangible Common Equity (EUR Million)	42,572.0	47,866.0	28,686.0	25,414.0	30,919.0	8.3 <sup>4</sup>
Tangible Common Equity (USD Million)	47,027.4	51,084.9	32,504.3	31,095.4	34,706.5	7.9 <sup>4</sup>
Problem Loans / Gross Loans (%)	1.5	1.4	1.2	1.4	2.2	1.5 <sup>5</sup>
Problem Loans / (Tangible Common Equity + Loan Loss Reserve) (%)	6.5	5.2	7.5	9.1	0.3	5.7 <sup>5</sup>
Net Interest Margin (%)	0.8	0.7	0.5	0.6	0.2	0.6 <sup>5</sup>
Net Income / Tangible Assets (%)	0.4	0.4	0.5	0.0	1.3	0.5 <sup>5</sup>
Cost / Income Ratio (%)	92.2	93.6	87.5	97.5	82.8	90.7 <sup>5</sup>
Market Funds / Tangible Banking Assets (%)	22.9	24.0	21.4	22.7	27.5	23.7 <sup>5</sup>
Liquid Banking Assets / Tangible Banking Assets (%)	45.7	47.0	47.3	49.1	29.6	43.7 <sup>5</sup>
Gross Loans / Due to Customers (%)	63.1	63.9	61.6	61.3	6.0	51.2 <sup>5</sup>

[1] All figures and ratios are adjusted using Moody's standard adjustments. [2] Basel II; IFRS. [3] May include rounding differences because of the scale of reported amounts. [4] Compound annual growth rate (%) based on the periods for the latest accounting regime. [5] Simple average of periods for the latest accounting regime.

Sources: Moody's Ratings and company filings

## Profile

Created in 1816, Caisse Des Depots et Consignations (CDC) is a public-sector financial institution with a specific status derived from a law passed on 28 April 1816.

Under its unique legal status, CDC's core mission is to serve the general interest and promote the economic development of France. CDC's savings funds (Fonds d'Epargne) carry out activities on behalf of the French State, such as the investment of regulated savings deposits (for example, Livret A) in long-term projects, mainly social housing. CDC's central section (Section Générale) collects legal deposits (from notaries) and raises funds in the markets and invest in local development projects (that is, infrastructure, renewable energy and others). The investment strategy of the central section remains somewhat independent from the French government's policy. CDC provides financing for local development through a single department named "Banque des Territoires" (bank for local areas). This is not a bank per se but rather a department of CDC focusing on local areas' needs and does business through 16 regional directorates and 37 local representative offices.

The institution also holds a large portfolio of investments that target French entities, including in major listed companies, and real estate and infrastructure (notably in transportation, energy, telecommunications and environmental projects).

The law of 22 May 2019 (Loi PACTE) strengthens the governance of CDC by expanding the Commission de Surveillance's membership and reinforcing its oversight powers. It also strengthens controls over CDC by transferring the prudential oversight to the ACPR from the Commission de Surveillance.

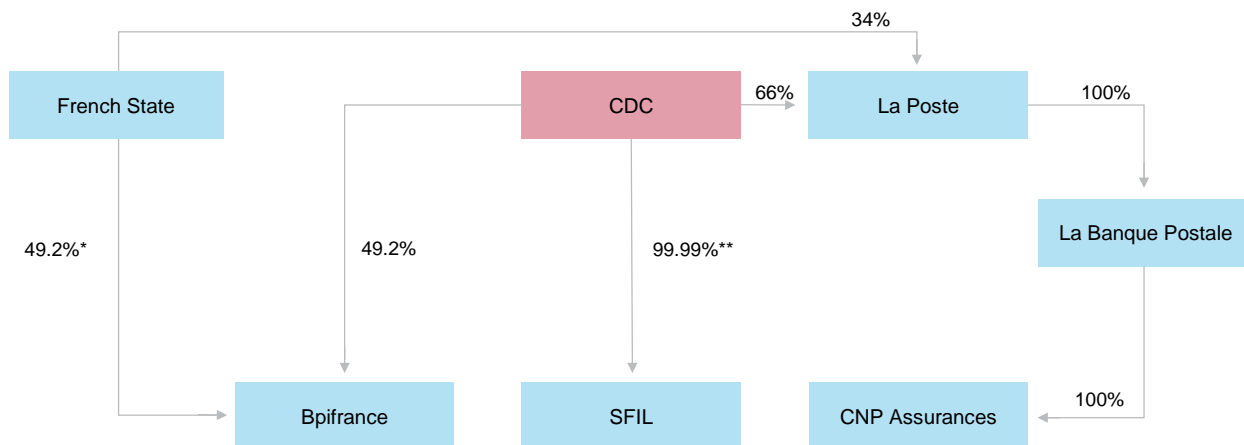
CDC's importance as a government agency was further reaffirmed through the creation of a large public financial conglomerate with CDC acting as the ultimate parent, concentrating a large amount of the State's strategic investments. This conglomerate includes:

- » [Bpifrance](#) (Aa3), which provides financing to French SMEs, including equity investment in innovative technological projects.
- » [La Banque Postale](#) (LBP, A2/A2 stable, baa2<sup>3</sup>), a French bank-insurer group part of La Poste (the French Post office). The group became a bank-insurer when the bank (6th largest in France by total assets) took control of [CNP Assurances](#) (CNP, IFSR A1, stable), which is the second largest life insurance company in France by written premiums.
- » [SFIL](#) (Aa3/Aa3 stable, a3), leading institution for the financing of the French local authorities, with a market share of around 20%-25%. The bank also provides long-term export financing to the banking industry, backed by a 100% insurance provided by the government.

CDC breaks down its consolidated financial reporting into (1) the central section (Section Générale), which notably takes legal deposits from notaries and manages a large portfolio of equities; and (2) subsidiaries and strategic shareholdings. CDC also reports the activities undertaken on behalf of the French State, including managing the savings funds (Fonds d'Epargne) that are mainly invested in housing financing, as well as the administration of public retirement schemes.

Exhibit 2

### Organizational structure of the public financial conglomerate



\* The French State has a 49.2% ownership in Bpifrance S.A. through its participation in EPIC BpiFrance

\*\* The French state retained one ordinary share in SFIL

Source: Moody's Ratings

### ESG considerations

In line with our general view on the banking sector, CDC has a low exposure to environmental risks (see our [Environmental risks heat map](#) for further information). In addition, CDC has been mandated by the French government to conduct investments with an environmental and energy aspect in order to preserve natural environments and biodiversity. The institution does so by managing forest assets; funding low-carbon projects, the production of renewable energies, resource (water) management systems, energy-saving solutions and companies involved in the energy and ecological transition.

For social risks, we also place CDC in line with our general view for the banking sector, which indicates a moderate exposure (see our [Social risks heat map](#) for further information). Given its public mandate and core activities, CDC is particularly involved in financing public infrastructures, hospitals, social housing and local development projects, which all have a positive social impact. CDC has issued one green and seven sustainability bonds since 2017, consistent with the company's ambition to support the ecological and energy transition, and reduce social inequalities.

While governance is highly relevant for CDC, we neither have any particular governance concern nor do we apply any corporate behavior adjustment. CDC has not shown any governance shortfall in recent years despite its rather complex set up. Nonetheless, corporate governance remains a key credit consideration and requires close ongoing monitoring.

## Ratings

Exhibit 3

Category	Moody's Rating
<b>CAISSE DES DEPOTS ET CONSIGNATIONS</b>	
Outlook	Stable
Bank Deposits	Aa3/P-1
Issuer Rating	Aa3
Senior Unsecured	Aa3
Commercial Paper -Dom Curr	P-1
Other Short Term -Dom Curr	(P)P-1

Source: Moody's Ratings

## Endnotes

- 1 Notably the Livret A, Livret de Développement Durable et Solidaire and Livret d'Epargne Populaire.
- 2 ACOSS (Agence Centrale des Organismes de Sécurité Sociale) is a French social security agency.
- 3 The bank ratings shown in this report are the bank's deposit rating, senior unsecured debt rating (where available) and Baseline Credit Assessment

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